

Draft LN on Extended Producer Responsibility (Non-Packaging Paper) Regulations



Stakeholder consultation session of 16th February 2026

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1 Current situation

Non-packaging paper waste (NPP) is currently being collected with packaging waste through existing separate collection and treatment systems:



Financed by
Packaging PROs¹



Lack of level-playing field

¹ Producer Responsibility Organizations

2 Background



WMRO_EPR29	Enactment of legislation establishing a national EPR scheme for non-packaging paper
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Enactment of legislation establishing a national EPR scheme for NPP.

NPP represents a large share of paper placed on the market of Malta, which, upon becoming waste needs to be managed in a cost-efficient and environmentally friendly-sound manner. To date, such waste stream is not directly regulated and is being handled through systems financed by the PROs established for packaging and packaging waste. This has resulted in severe financial repercussions on the said PROs.

The Government will enact appropriate national legislative measures to establish EPR for NPP waste. Through the establishment of such an EPR scheme at the national level, producers will be required to use existing systems or set up new systems, either individually or collectively, or both, to provide for the collection of non-packaging paper waste as well as their recovery in line with the waste hierarchy. To this effect, it is being recommended that ambitious national targets - to be achieved by producers or PRO/s - be set. The above-mentioned targets will also be coupled with a reporting regime for producers and PROs.



Integration into the existing EPR scheme for packaging



To minimize the administrative and financial burden on the producers

3 NPP products covered

Schedule 1



A3 and A4 photocopy paper

CN 4802 56, CN 4802 57, CN 4802 58 and CN 4802 62 and any other relevant CN code



Advertising and commercial printed materials, excluding those that are printed locally on the A3 and A4 paper sheets covered under the first point



Newspapers, journals and periodicals

CN 4902



Envelopes, Letter cards, plain postcards, correspondence cards, printed or illustrated postcards, printed cards bearing personal greetings, messages or announcements, whether illustrated or not

CN 4817 10 00 and CN 4909 00 00



Registers, account books, notebooks, order books, receipt books, letter pads, memorandum pads, diaries and similar articles, exercise books, blotting pads, binders, folders, file covers, manifold business forms, interleaved carbon sets and other articles of stationery, albums for samples or for collections and book covers

CN 4820

4 Exclusions from the scope and exemptions



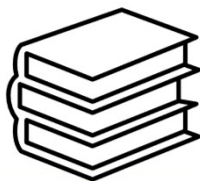
❖ Educational material are strictly defined and **EXCLUDED** from the scope:

- Books, including drawing and colouring book
- Music printed or in manuscript form
- Maps and hydrographic or similar charts

❖ Producers of newspapers, journals and periodicals may be **PARTLY EXEMPT** from waste management costs, if:



- Apply with ERA; and
- Provide information to the public in their physical publications – and website if applicable – on waste prevention, separation and recycling, with a set frequency



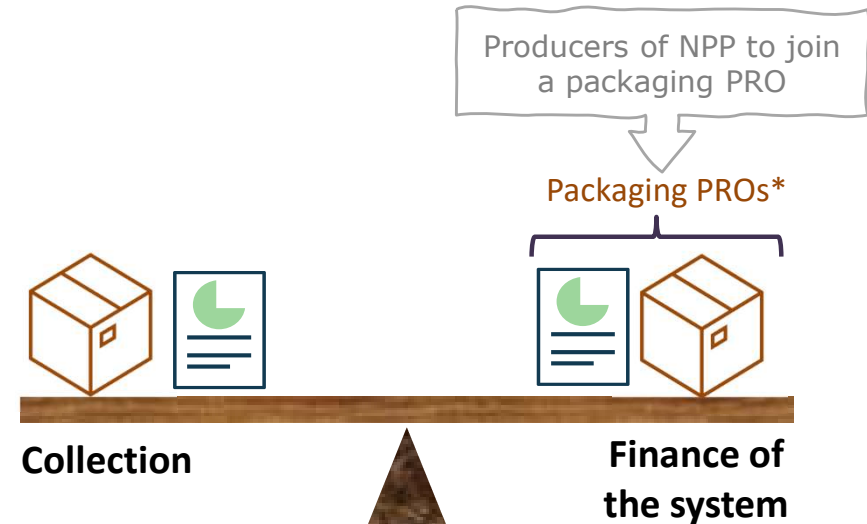
5 Producers of NPP

“Producer” means any natural or legal person who:

- (a) is established in Malta and manufactures non-packaging paper products to be placed on the market in Malta;
- (b) is established in Malta and places on the market of Malta, on a professional basis, non-packaging paper products, from a third country or from another EU Member State;
- (c) sells non-packaging paper products by means of distance contract as defined in the Consumer Rights Regulations directly to consumers in Malta and is established in another EU Member State or third country.

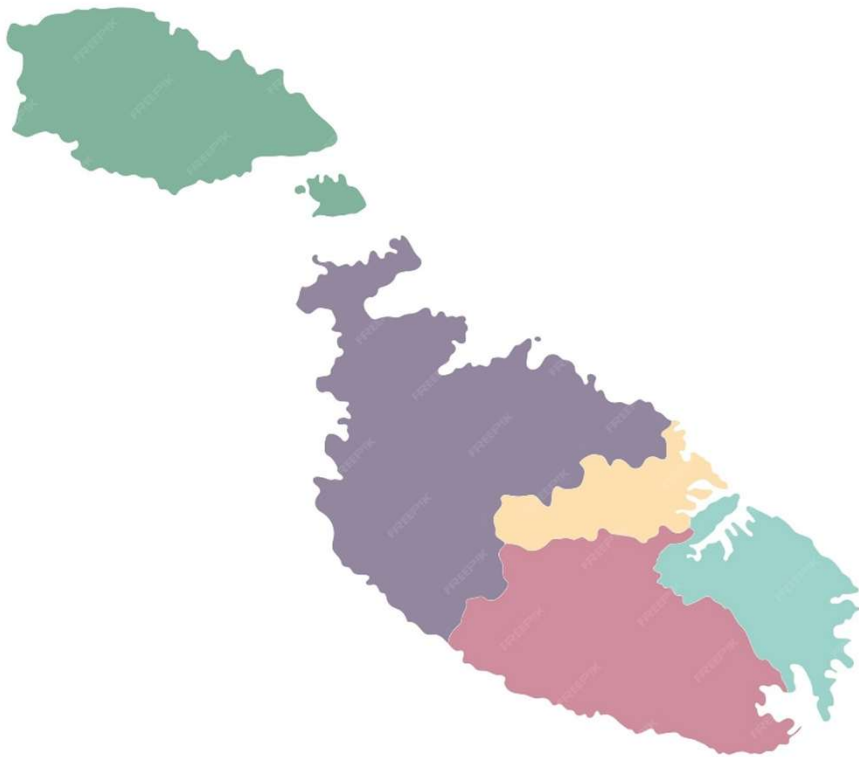


6 Main obligations of producers of NPP



1. Register with the ERA and renew their registration on an annual basis
2. Join an authorized packaging PRO to fulfil their EPR obligations
3. Cover EPR costs (through a PRO²):
 - Data reporting
 - Existing separate collection systems (i.e. grey/green bag and recycling points) and treatment of NPP waste
 - Awareness raising campaigns

7 Obligations of Regional Councils



⇒ Integration of information on NPP waste in their reports to ERA on packaging waste

⇒ Attainment of the targets established in the Waste Framework Directive³ with respect to NPP.

³ [Directive 2008/98/EC on waste](#)



Thank you for your attention!

Comments can be submitted until **3 March 2026**:

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